

Care Services Portfolio Budget Monitoring Summary

2013/14 Actuals £000's	Division Service Areas	2014/15 Original Budget £'000	2014/15 Latest Approved £'000	2014/15 Projected Outturn £'000	Variation £'000	Notes	Variation Last Reported £'000	Full Year Effect £'000
EDUCATION CARE & HEALTH SERVICES DEPARTMENT								
18	Adult Social Care	0	0	0	0		0	0
30,925	AIDS-HIV service							
	Assessment and Care Management	25,475	24,714	25,303	589	1	Cr 34	446
	Adult Social Care capping savings target not yet achieved			1,450	1,450	1	1,450	1,450
3,897	Direct Services	3,269	3,269	3,259	Cr 10		0	0
2,868	Learning Disabilities Care Management	2,052	3,002	3,357	355	1	308	370
1,694	Learning Disabilities Day and Short Breaks Service	2,100	2,096	1,996	Cr 100	2	0	Cr 100
988	Learning Disabilities Housing & Support	1,562	1,383	1,263	Cr 120	3	0	Cr 120
40,390		34,458	34,464	36,628	2,164		1,724	2,046
	Operational Housing							
Cr 1	Enabling Activities	Cr 1	Cr 1	Cr 1	0		0	0
Cr 778	Housing Benefits	Cr 1,662	Cr 1,662	Cr 1,662	0		0	0
4,571	Housing Needs	4,576	4,576	4,576	0	4	0	469
3,792		2,913	2,913	2,913	0		0	469
	Strategic and Business Support Service							
1,945	Strategic & Business Support	2,198	2,169	2,102	Cr 67	5	0	0
331	Learning & Development	394	423	423	0		0	0
2,276		2,592	2,592	2,525	Cr 67		0	0
	Children's Social Care							
14,413	Care and Resources	17,238	17,238	17,565	327		234	300
1,544	Safeguarding and Quality Assurance	1,402	1,402	1,364	Cr 38		Cr 38	0
3,373	Safeguarding and Care Planning	3,499	3,499	3,499	0		0	0
3,615	Referral and Assessment	3,413	3,413	3,666	253	6	155	415
765	Bromley Youth Support Programme	817	817	817	0		0	0
4,025	Childrens Disability Service	2,433	2,433	2,433	0		0	0
27,735		28,802	28,802	29,344	542		351	715
	Commissioning							
3,311	Commissioning	3,105	3,156	3,138	Cr 18		0	0
0	Information & Early Intervention	1,278	1,226	1,226	0		0	0
22,327	Learning Disabilities	24,311	24,316	24,438	122	1	431	1,064
4,776	Mental Health Services	5,644	5,644	5,876	232	1	285	255
2,843	Supporting People	2,060	2,061	1,976	Cr 85	7	0	Cr 85
10,299	NHS Support for Social Care							
Cr 10,299	- Expenditure	Cr 4,548	Cr 5,496	Cr 5,496	0		0	0
	- Income	Cr 4,548	Cr 5,496	Cr 5,496	0		0	0
33,257		36,398	36,403	36,654	251		716	1,234
	Public Health							
12,229	Public Health	12,230	12,230	12,095	Cr 135		Cr 97	0
Cr 12,601	Public Health - Grant Income	Cr 12,601	Cr 12,601	Cr 12,466	135		Cr 97	0
Cr 372		Cr 371	Cr 371	Cr 371	0		0	0
107,078	TOTAL CONTROLLABLE CARE SERVICES ECHS	104,792	104,803	107,693	2,890		2,791	4,464
2,398	TOTAL NON CONTROLLABLE	1,783	1,772	1,788	16		19	0
9,825	TOTAL EXCLUDED RECHARGES	10,893	10,893	10,893	0		0	0
119,301	TOTAL CARE SERVICES ECHS DEPARTMENT	117,468	117,468	120,374	2,906		2,810	4,464
	Environmental Services Dept - Housing							
179	Housing Improvement	148	148	148	0		0	0
179	TOTAL CONTROLLABLE FOR ENV SVCES DEPT	148	148	148	0		0	0
Cr 325	TOTAL NON CONTROLLABLE	Cr 300	Cr 300	Cr 300	0		0	0
58	TOTAL EXCLUDED RECHARGES	354	354	354	0		0	0
Cr 88	TOTAL FOR ENVIRONMENTAL SVCES DEPT	202	202	202	0		0	0
119,213	TOTAL CARE SERVICES PORTFOLIO	117,670	117,670	120,576	2,906		2,810	4,464

Memorandum Item								
	Invest to Save projects: Savings							
30	Dementia Investment Plan	Cr 250	Cr 250	Cr 237	13		13	0
216	PD Investment Plan	Cr 250	Cr 250	Cr 66	184		184	0
246	Invest to Save projects	Cr 500	Cr 500	Cr 303	197		197	0
	Trading Accounts							
Cr 33	Trading Account - Performance & Research	0	0	Cr 34	Cr 34		0	0
Cr 33	Sub Total Trading Accounts	0	0	Cr 34	Cr 34		0	0

REASONS FOR VARIATIONS**1. Adult Social Care and Commissioning - Care-Related Costs - Dr £2,748k**

	£'000
<u>Adult Social Care:</u>	
Assessment & Care Management (18-65 and 65+)	2,039
Learning Disabilities Care Management (18-65 and 65+)	355
	<u>2,394</u>
<u>Commissioning:</u>	
Learning Disabilities (18-65 and 65+)	122
Mental Health (18-65 and 65+)	232
	<u>354</u>
Total Projected Overspend	<u>2,748</u>

As reported last cycle, a new Adult Social Care "Service Reporting Code of Practice" (SERCOP) was implemented with effect from 1st April 2014. This had significant implications for budget management and financial reporting structures. In addition, "Zero Based Review" data collection changes were effective from the same date.

The main areas of change have included re-classification of all adult social care clients according to their Primary Support Reason (PSR), including those clients over 65 who were all previously classified as "Older People" irrespective of their primary care need. Further, support now has a greater degree of classification between long term and short term support.

The new PSRs include: Physical Support; Sensory Support; Support with Memory and Cognition; Learning Disability Support; Mental Health Support. There is a further category of Social Support which includes support to Carers.

There are still some issues to be resolved in relation to the implementation of the above changes, particularly final changes to some clients' PSRs and the consequent adjustments to budgets and projections.

These changes have had a significant impact on information available to monitor the budgets. Projections have been calculated based on the distribution of clients across PSRs at a point in time. Similarly, the budgets were calculated based on the profile of clients across the new PSRs in April 2014. Both of these sets of information continue to require further work and, as such, the above projections should be viewed only in total, with the expectation that the pattern of overspend will shift between individual budget heads in future months.

The projected overspend of £2.75m arises from the full year effect of 2013/14 activity combined with projected new activity in 2014/15 and 2014/15 budget savings, including £1.45m saving from the capping of Adult Social Care costs.

2. Learning Disabilities Day and Short Breaks Service - Cr £100k

The learning disabilities short breaks service at Widmore Road has been running since 2013, when the 2 former respite units at Bromley Road and Tugmutton Close closed. The combining of the 2 facilities on to one new site has enabled staffing efficiencies to be made and a projected underspend of £100k is now reported as the service starts to bed down on the new site.

3. Learning Disabilities Housing and Support - Cr £120k

Some minor restructuring of the service, including the deregistration of the residential units at St Blaise and Orchard Grove and changes around the management of the service have resulted in a projected underspend of £120k.

4. Operational Housing - Dr £0k

Temporary Accommodation budgets are currently forecast to overspend by £653k. Increased client numbers (net increase of 15 per month during 2013/14, inclusive of welfare reform) and rising unit costs are evident and the projections assume the trend continues during this financial year. This increase has been noticeable across all London Boroughs and is the result of the pressures of rent and mortgage arrears coupled with a reduction in the numbers of properties available for temporary accommodation. There are high levels of competition and evidence of 'out bidding' between London boroughs to secure properties and this has contributed towards the high costs of nightly paid accommodation.

The full year effect of the projected overspend is currently anticipated to be a pressure of £1,122k in 2015/16. However, this only takes account of projected activity to the end of March 2015 and does not include any projected further growth in numbers beyond that point.

Budgets will continue to be monitored closely during the financial year. Officers are currently modelling different scenarios to quantify the effect of further possible initiatives and also the most appropriate deployment of existing initiatives to maximise the financial benefit.

There is £1.2m held in the central contingency earmarked for the impact of welfare reform. It is assumed that budget will be drawn-down from this to cover the overspend, so no variation is being reported.

There will be a further revenue contribution to Capital as part of the year end closing of accounts for 2014/15, due to increased costs (overspend) associated with the Bellegrave conversion of £49k. This is offset by one off in-year underspends on various staffing budgets due to delays in the recruitment and appointment of staff as part of the restructure.

5. Strategic and Business Support - Cr £67k

A combination of part year vacancies and projected net additional income from schools on the Performance and Research trading account is generating a forecast underspend of £67k.

6. Children's Social Care - Dr £542k

The projected overspend in Children's Social Care has increased this month with the main areas of under / overspending being:

Placements - Dr £236k

The children's placement budget is currently projected to overspend by £236k, based on current numbers of children being looked after, plus an assumption for new children having to be looked after during the year. This is no change from the figure projected last time.

No Recourse to Public Funds - Dr £253k

The cost to Bromley for people with no recourse to public funding significantly exceeded the budget established for these costs in 2013-14. Additional budget was moved into this area for 2014/15, however the trend of increased costs is continuing during the current financial year, with a current projected overspend of £253k now being reported.

Leaving Care Clients - 16/17 year olds - Dr £92k

Expenditure relating to leaving care services for 16 and 17 year old's is projected to overspend due to increased numbers of children leaving care recently. This could further increase if more children within this age group leave care requiring services.

Other miscellaneous budgets - Cr £38k

An SLA with an external provider was not renewed in 2013-14, resulting in a continuing underspend of £38k.

7. Supporting People - Cr £85k

The projected underspend of £85k arises from inflation-related savings and the effect of re-tendering / extending contracts at a reduced cost.

EARLY WARNINGS

Deprivation of Liberty Safeguards

A recent Supreme Court judgement relating to Deprivation of Liberty Safeguards and the deprivation of liberty of individuals has potentially significant financial implications. The background was outlined in a report to the Executive on 10th June 2014. There is already evidence of a significantly higher number of assessments than in previous years. Once further details of the judgement and its consequences are available and further mapping work has been carried out, likely cost implications will become clearer and will be included in a future report.

Waiver of Financial Regulations:

The Council's Contract Procedure Rules state that where the value of a contract exceeds £50k and is to be exempt from the normal requirement to obtain competitive quotations, the Chief Officer has to obtain the agreement of the Director of Resources and Finance Director and (where over £100,000) approval of the Portfolio Holder, and report use of this exemption to Audit Sub-Committee bi-annually.

Since the last report to the Executive, waivers were approved as follows:

(a) There were 10 contract waivers agreed for the continuation of current contracts / new contracts of less than £50k each and 2 contract waivers agreed for the continuation of current contracts of more than £50k each.

(b) There was 1 waiver agreed for placements over £50k in Adult Social Care.

Virements Approved to date under Director's Delegated Powers

Details of virements actioned by Chief Officers under delegated authority under the Financial Regulations "Scheme of Virement" are included in financial monitoring reports to the Portfolio Holder. Since the last report to the Executive, no virements have been actioned.

Description	2014/15 Latest Approved Budget £'000	Variation To 2014/15 Budget £'000	Potential Impact in 2015/16
Housing Needs - Temporary Accommodation	4,576	0	The full year effect of the projected overspend is currently anticipated to be a pressure of £1,122k in 2015/16. However, this only takes account of projected activity to the end of March 2015, and does not include any projected further growth in numbers beyond that point. Officers are currently modelling different scenarios to quantify the effect of further possible initiatives and also the most appropriate deployment of existing initiatives to maximise the financial benefit. Assuming that the in year shortfall of £653k is drawn down from contingency, the full year effect is reduced to £469k.
Adult Care Placements	48,264	2,748	The net overspend on adult care placements is forecast to produce a full year overspend of £3,585k, based on activity to 31/3/15 only (i.e. doesn't include changes to activity levels in future years).
Learning Disabilities Short Breaks Service	649	Cr 100	The underspend currently reported in 2014/15 is expected to continue into next year.
Learning Disabilities Housing & Support	1,383	Cr 120	The underspend currently reported in 2014/15 is expected to continue into next year.
Supporting People	2,061	Cr 85	Based on current contracts a full year underspend of £85k is anticipated.
Children's Social Care - Placements	12,800	235	The full year effect of the current projection is calculated at a £300k overspend. Officers continue to work towards increasing the number of inhouse foster carers so that expensive external placements can be avoided.
Children's Social Care - No Recourse to Public Funds	382	253	The full year effect of clients who have no recourse to public funds and Bromley are having to pay for has been calculated at £415k based on current numbers after the increase in budget has been taken into account. The Welfare Reform changes currently being implemented may impact on this amount further. Officers will monitor the position and report any changes as part of the budget monitoring process during the year.

Reconciliation of Latest Approved Budget	£'000
2014/15 Original Budget	117,670
Local Reform and Community Voices - IMHA (Exec 2/4/14):	
- grant related expenditure 2014/15	64
- grant related expenditure 2014/15	Cr 64
Local Reform and Community Voices - DOLS (Exec 10/6/14):	
- grant related expenditure 2014/15	24
- grant related expenditure 2014/15	Cr 24
Adult Social Care Investment Proposal - Demand Management (Exec 22/7/14)	
- expenditure	250
- contribution from earmarked reserve	Cr 250
New Grant - Staying Put Implementation Grant	
- expenditure	36
- income	Cr 36
<i>Carry Forwards:</i>	
Social Care funding via the CCG under s256 (Invest to Save)	
- expenditure	449
- income	Cr 449
Impact of Care Bill / Adult Social Care Gateway Review	
- expenditure	249
- income	Cr 249
Tackling Troubled Families	
- expenditure	764
- income	Cr 764
Public Health weight management pilot	
- expenditure	98
- income	Cr 98
<i>Items to be Requested this Cycle:</i>	
Carry forward - Social Care Funding via the CCG under s256 (Invest to Save)	
- expenditure	40
- income	Cr 40
Welfare Reform Implementation Funding	
- expenditure	66
- income	Cr 66
Public Health s256	
- expenditure	44
- income	Cr 44
Public Health Transition Funding	
- expenditure	42
- income	Cr 42
Total Variations	<u>0</u>
2014/15 Latest Approved Budget	<u>117,670</u>